

GOVERNANCE, PREVENTIVE SECURITY AND PUBLIC SERVICE DELIVERY: THE LATEEF JAKANDE DEVELOPMENT MODEL AND ITS IMPLICATIONS FOR INTELLIGENCE-LED STATECRAFT, INFRASTRUCTURE PROTECTION AND HUMAN SECURITY IN NIGERIA

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ABSTRACT

Alhaji Lateef Kayode Jakande, Governor of Lagos State 1979-1983, executed an unprecedented governance model that merged public service delivery, infrastructure development, and preventive security without personal aggrandizement. Living in his private Ilupeju residence and using his personal Toyota Laurel, Jakande rejected official cars and protocol, embedding himself among citizens. In 4 years, his administration delivered: Lagos State Secretariat, House of Assembly Complex, LTV, Radio Lagos, Lagos State University, NIJ, 20 health centres, general hospitals in all zones, 30,000+ low-cost housing units, Adiyin and Iju Water Works, Waste Disposal Board, Metroline project, 23 LGAs, LASU-IBA Road, 22,000 classrooms, free education for 533,001 primary and 167,629 secondary pupils, ferry services, LASACO, EKO Bank precursor, and Road Marshals. This paper analyzes Jakande's model using Preventive Security Doctrine, security and criminal intelligence surveillance monitoring, information security, international security, international law, and diplomacy frameworks. Drawing on Akinade 2017b, 2018a, 2019, 2020, 2021, plus Nigerian and foreign scholarship by Onwudiwe 2005, Adebayo 2014, Joseph 1991, Bayley 2006, Clarke 1995, Ratcliffe 2016, Lowenthal 2020, Byman 2014, and Heuer 1999, it argues that Jakande's approach exemplifies "Human Security Governance" where infrastructure, education, and health function as intelligence fusion nodes that pre-empt terrorism, banditry, and kidnapping. The Metroline cancellation by military rule illustrates intelligence failure and interagency non-collaboration. The paper recommends NUC promotion reform to reward field, industry-related work that deploys Jakande-type results using Akinade 2019 Legal Records, Data Forensics and Crime Tracking Systems for Law Enforcement, Akinade 2020 Law Enforcement Strategies, Techniques and Tools for Crime Investigations and Prevention, and Akinade 2021 Enhancing Information Security and Facilities Management in Digital Environments. Benefits: reduced crime through opportunity reduction, resilient infrastructure, diplomatic capital, and national development. Nigeria must count classrooms, hospitals, and trains, not just publications.

Keywords: Lateef Jakande, Preventive Security, Human Security, Infrastructure Protection, Intelligence Fusion, Governance, Lagos State, Surveillance, Public Service, Development.

1.0 INTRODUCTION

1.1 The Jakande Governance Phenomenon

Born 23 July 1929, died 11 February 2021, Alhaji Lateef Jakande governed Lagos 1979-1983. He lived in his private Ilupeju house, drove his personal Toyota Laurel, and wore only "Buba" and "Soro". Yet he delivered Nigeria's most aggressive sub-national development program in 48 months: 30,000 housing units,

22,000 classrooms, LASU, LTV, Metroline, free health and education, and industrial institutions. His 23 LGAs expanded grassroots security. Military intervention halted the Metroline and dissolved LGAs.

1.2 Problem Statement

Post-1999 Nigeria faces terrorism, banditry, kidnapping, and infrastructure decay despite budgets exceeding Jakande's 4-year total. The gap is governance doctrine:

1. Security Intelligence: No link between infrastructure and intelligence collection.
2. Preventive Security: States build without embedding surveillance and fusion.
3. Interagency Collaboration: Ministries, Police, DSS siloed during projects.
4. International Law: Infrastructure diplomacy underused for security partnerships.
5. Academic Incentives: Universities study Jakande but deploy no "Jakande Models," because NUC rewards articles, not cities built.

1.3 Aim and Research Questions

Aim: To extract a Preventive Security and Human Security framework from Jakande's model for combating terrorism, insurgency, banditry, and kidnapping through intelligence-led governance.

Research Questions:

1. How did Jakande's infrastructure function as security and criminal intelligence surveillance?
2. What international security and diplomacy lessons emerge?
3. How can Akinade 2019, 2020, 2021 tools modernize the Jakande model?
4. What results-oriented academic work should NUC reward?

1.4 Methodology

Historical analysis of Jakande administration records. Comparative security analysis using Preventive Security Doctrine. Application of Akinade 2017b, 2018a, 2019, 2020, 2021. Review of Nigerian and foreign governance and security literature.

2.0 CONCEPTUAL AND THEORETICAL FRAMEWORK

2.1 Human Security Theory

UNDP 1994: security = freedom from want and fear. Jakande delivered both: houses, schools, hospitals reduced want; Road Marshals, street lights, housing estates reduced fear. Onwudiwe 2005 links poverty to terrorism. Jakande's 30,000 houses = 30,000 families removed from bandit recruitment pools.

2.2 Preventive Security Doctrine

Akinade 2017b Managing Strategic Security and Crime Prevention Models: security achieved by denying criminal opportunity through design. Jakande's 22,000 classrooms kept 533,001 children in school, denying Boko Haram-style recruitment. Clarke 1995 Situational Crime Prevention: increase effort, increase risk, reduce reward. Low-cost estates with lighting and Road Marshals increased risk for kidnappers.

2.3 Intelligence Fusion Through Infrastructure

Lowenthal 2020: infrastructure generates OSINT, GEOINT, HUMINT. Jakande's projects were fusion nodes:

1. LTV/Radio Lagos: Mass communication for counter-radicalization.
2. Water Works: SCADA systems = critical infrastructure monitoring per Akinade 2021.

3. Metroline: CCTV, passenger data = counter-terrorism surveillance.
4. Housing Estates: Community policing posts per Akinade 2018a.
5. LASU/NCE: Education intelligence on youth radicalization.

2.4 Democratic Policing and Legitimacy

Bayley 2006: police legitimacy requires service delivery. Jakande lived among people, using private car. This built trust, generating HUMINT. Joseph 1991 Democracy and Prebendal Politics contrasts Jakande with prebendal elites. Trust = intelligence.

3.0 JAKANDE'S ACHIEVEMENTS AS PREVENTIVE SECURITY ARCHITECTURE

3.1 Education and Free School System

Data: Primary schools 605 to 812; pupils 434,545 to 533,001. Secondary 105 to 223; students 107,835 to 167,629. 22,000 classrooms, 40 per class.

Security Analysis: Heuer 1999: education reduces cognitive biases toward extremism. Akinade 2018a: schools as early warning systems. Each school = intelligence post for youth at risk. 533,001 pupils = 533,001 families linked to state. Banditry recruitment drops when state is present. Byman 2014: ungoverned schools = terror incubators. Jakande governed schools.

3.2 Housing: 30,000 Units

Locations: Ijaiye, Dolphin, Oke-Afa, Abesan, Iponri, Ipaja, Abule Nla, Epe, Amuwo-Odofin, Badagry, etc. Security Analysis: Clarke 1995: defensible space. Estates with lighting and Road Marshals = situational prevention. Akinade 2021 Chapter 5: facilities management includes CCTV, access control. Each estate denies kidnappers safe houses. Adebayo 2014 Lagos: A Cultural History notes estates integrated ethnic groups, reducing communal conflict intelligence gap.

3.3 Health: General Hospitals and 20 Health Centres

Security Analysis: Onwudiwe 2005: public health is national security. Hospitals = biometric data, disease surveillance, trauma intelligence. Free health = trust. Terrorists exploit lack of health access. Jakande's hospitals were counter-insurgency.

3.4 Water and Waste: Adiyin, Iju, Waste Disposal Board 1980

Security Analysis: Akinade 2021 Chapter 9: critical infrastructure protection. SCADA on water works detects poisoning - bioterrorism defense. Waste Disposal + car crusher = environmental security, removing IED concealment in derelict vehicles. 45 vehicles crushed/day = 45 potential VBIEDs eliminated.

3.5 Transportation: Roads, Ferry, Metroline

Projects: Epe-Ijebu Ode, LASU-Iba, Victoria Island/Epe, Metroline, Baba Kekere/Itafaji ferries.

Security Analysis: Ratcliffe 2016: transport is both target and sensor. Metroline CCTV + passenger manifests = counter-terrorism. Ferries = maritime domain awareness. Military halted Metroline 1985: classic intelligence failure where coup priority overruled security. If completed, Lagos would have 40 years of transit data to track bandit movement. Akinade 2020 Chapter 6: transport intelligence prevents kidnap.

3.6 Media: LTV, Radio Lagos, NIJ

Security Analysis: Byman 2014: narrative is battlefield. LTV/Radio Lagos = state counter-propaganda. NIJ trained journalists for responsible reporting, preventing fake news that fuels insurgency. Akinade 2019 Chapter 7: media forensics to trace incitement.

3.7 Local Government: 23 LGAs

Security Analysis: Akinade 2018a: community policing requires LGA structure. 23 LGAs = 23 intelligence collection points. Military disbanded them, creating governance vacuum exploited by area boys and later bandits. International law: UN HABITAT III emphasizes local governance for security.

3.8 Economic Institutions: LASACO, EKO Bank precursor, Asphalt Plant

Security Analysis: Lowenthal 2020: economic intelligence prevents terror financing. LASACO insured assets; EKO Bank gave credit, reducing desperation crimes. Asphalt Plant = road maintenance = rapid deployment routes for security. Akinade 2020 Chapter 9: logistics wins wars.

4.0 INTELLIGENCE FAILURE: METROLINE AND LGA CANCELLATION

4.1 Military Intervention as Intelligence Failure

1983 coup halted Metroline and dissolved 23 LGAs. Heuer 1999: mirror-imaging - military assumed threat was political, not infrastructure. Cost: 40 years of urban transport insecurity. Lagos traffic now enables “one-chance” kidnapping.

4.2 Interagency Non-Collaboration

No evidence of Police-DSS-Military fusion on Metroline protection. Akinade 2020: joint security for critical projects mandatory. Gill & Phythian 2018: stovepipes kill projects.

5.0 INTERNATIONAL SECURITY, LAW AND DIPLOMACY

5.1 Infrastructure Diplomacy

Akinade 2008c: projects like Metroline attract foreign partners. Jakande’s LASU and NIJ drew UNESCO, Commonwealth. Today, Lagos-Dubai flights exist because of infrastructure. Infrastructure = diplomatic capital per Joseph 1991.

5.2 International Law Compliance

Jakande’s free education complied with ICESCR Article 13. Housing complied with ICESCR Article 11. Health complied with WHO Constitution. Thus, Lagos avoided sanctions and attracted aid. Odinkalu 2019: compliance is security.

5.3 Transnational Security

Banditry in Northwest uses ungoverned spaces. Jakande’s estate model, if replicated in Zamfara, denies bandits territory. ECOWAS Protocol on Free Movement requires secure transport corridors. Metroline model = regional standard.

6.0 MODERNIZING JAKANDE WITH AKINADE FRAMEWORKS

6.1 Akinade 2019: Legal Records, Data Forensics and Crime Tracking Systems

Upgrade Jakande estates with biometric access, license plate readers, and crime mapping. Each LGA becomes data node. Ferries with passenger manifests linked to NIN.

6.2 Akinade 2020: Law Enforcement Strategies, Techniques and Tools

Deploy Road Marshals 2.0 with bodycams, drones, and AI. Integrate LASACO with crime insurance database to detect kidnap patterns. Use NIJ to train OSINT analysts.

6.3 Akinade 2021: Enhancing Information Security and Facilities Management

SCADA for Adiyari/Iju Water Works against cyberattack. CCTV + AI for Onikan Stadium. Smart classrooms with attendance biometrics to detect dropout = early radicalization warning.

7.0 RESULTS-ORIENTED ACADEMIC WORK FOR PROMOTION

NUC must reward “Jakande Models” - deployed systems, not papers.

7.1 Security Law: Illustrations

Problem: Infrastructure built without security law.

Results-Oriented Project: Law faculty drafts “Critical Infrastructure Protection Law” mandating Akinade 2021 SCADA in all water works. Adopted by Lagos Assembly.

Promotion Metric: Law passed; 5 attacks prevented.

Balance: Nwauche 2015 on law; Donnelly 2013 on rights. Foreign: Jeremy Waldron 2010 Torture, Terror, and Trade-offs.

7.2 Law Enforcement / Criminology: Illustrations

Problem: Estates without fusion.

Results-Oriented Project: Criminology + Computer Science, per Akinade 2019, retrofit Jakande estates with “Estate Fusion Dashboards.” Crime down 60%.

Promotion Metric: Police data confirms reduction; adopted in 10 estates.

Balance: Ratcliffe 2016; Arase 2018.

7.3 Social Sciences: Illustrations

Problem: Policy reversal like Metroline.

Results-Oriented Project: Political Science develops “Continuity Index” measuring infrastructure survival across regimes. Advocates constitutional protection for projects >\$100m.

Promotion Metric: Cited in National Assembly; Metroline 2.0 funded.

Balance: Joseph 1991; Bayley 2006.

7.4 Environmental Sciences & Information Security: Illustrations

Problem: Derelict vehicles hide IEDs.

Results-Oriented Project: Environmental Science + Engineering, per Akinade 2021, deploys AI car crushers with plate readers. 10,000 derelicts removed, 200 jobs.

Promotion Metric: Police certify zero VBIEDs from derelicts in 2 years.

Balance: Clarke 1995; Ayo Adedoyin 2020.

8.0 POLICY RECOMMENDATIONS

8.1 Legal

1. LASG: Enact Critical Infrastructure Protection Law requiring Akinade 2021 standards.
2. NASS: Constitutionalize project continuity clause - 75% completion threshold protects from cancellation.

8.2 Institutional

1. Lagos: Re-establish 37 LCDAs with fusion centers per Akinade 2019.
2. FG: Create National Infrastructure Security Agency using Jakande model.

8.3 Academic

1. NUC: 60% promotion for deployed “Jakande Models” from Akinade 2019, 2020, 2021.
2. TETFund: “Jakande Labs” in universities to build 1 LGA project per year.

8.4 International

1. MFA: Use Jakande legacy for infrastructure diplomacy - China, EU rail deals.
2. ECOWAS: Adopt Lagos 1979-83 as regional standard for human security.

9.0 BENEFITS FOR NATIONAL PROGRESS

1. Security: Infrastructure denies territory to bandits.
2. Economy: 30,000 houses = construction jobs. Metroline = productivity.
3. Legitimacy: Governor in private house = trust = HUMINT.
4. Diplomacy: Development attracts partners, not sanctions.
5. Academic Relevance: Professors build estates, not just essays.

10.0 CONCLUSION

Jakande proved that preventive security is not guns but houses, schools, water, and trains. His Toyota Laurel was more secure than sirens because people protected him. The military that stopped his Metroline created 40 years of insecurity.

Akinade 2019, 2020, and 2021 provide tools to digitize Jakande’s model. NUC must reward deployment. Governors must live among people. Infrastructure must be intelligence.

As Dr. Asiedu 2025 said: stop counting publications. Start counting classrooms, hospitals, and kilometers of rail. That is how Lateef Jakande secured Lagos in 4 years. That is how Nigeria will secure itself.

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